Deconfined phase. 4-fold degenerate ground state: $V_x = \pm 1, V_y = \pm 1$. Can take linear combinations to make

eigenstates with $W_x = \pm 1$, $W_y = \pm 1$. \mathbb{Z}_2 flux expelled.

Topological order.

has $V_x = 1$, $V_y = 1$. No topological order

Confined phase.

Unique ground state

